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Financing of the African Union-United Nations Hybrid Operation in Darfur

Report of the Fifth Committee

Rapporteur: Ms. Nicole Ann **Mannion** (Ireland)

I. Introduction

1. At its 2nd plenary meeting, on 17 September 2010, the General Assembly, on the recommendation of the General Committee, decided to include in the agenda of its sixty-fifth session the item entitled "Financing of the African Union-United Nations Hybrid Operation in Darfur" and to allocate it to the Fifth Committee.

2. The Fifth Committee considered the item at its 37th and 42nd meetings, on 13 May and 30 June 2011. Statements and observations made in the course of the Committee's consideration of the item are reflected in the relevant summary records (A/C.5/65/SR.37 and 42).

3. For its consideration of the item, the Committee had before it the following documents:

(a) Report of the Secretary-General on the financial performance of the African Union-United Nations Hybrid Operation in Darfur for the period from 1 July 2009 to 30 June 2010 (A/65/631);

(b) Report of the Secretary-General on the budget for the African Union-United Nations Hybrid Operation in Darfur for the period from 1 July 2011 to 30 June 2012 (A/65/740);

(c) Related report of the Advisory Committee on Administrative and Budgetary Questions (A/65/743/Add.13).

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II. Consideration of draft resolution A/C.5/65/L.48

4. At its 42nd meeting, on 30 June, the Committee had before it a draft resolution entitled "Financing of the African Union-United Nations Hybrid Operation in Darfur", which was submitted by the representative of Pakistan and Vice-Chair of the Committee.

5. At the same meeting, the Secretary read out an amendment to operative paragraph 17, proposed by the Chair on the basis of informal consultations. The amended text was subsequently issued under the symbol A/C.5/65/L.48.

6. Also at the same meeting, the Committee adopted draft resolution A/C.5/65/L.48 without a vote (see para. 7).

III. Recommendation of the Fifth Committee

7. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolution:

Financing of the African Union-United Nations Hybrid Operation in Darfur

The General Assembly,

Having considered the reports of the Secretary-General on the financing of the African Union-United Nations Hybrid Operation in Darfur[1] and the related report of the Advisory Committee on Administrative and Budgetary Questions,[2]

Recalling Security Council resolution 1769 (2007) of 31 July 2007, by which the Council established the African Union-United Nations Hybrid Operation in Darfur for an initial period of twelve months from 31 July 2007, and the subsequent resolutions by which the Council extended the mandate of the Operation, the latest of which was resolution 1935 (2010) of 30 July 2010, by which the Council extended the mandate until 31 July 2011,

Recalling also its resolution 62/232 A of 22 December 2007 on the financing of the Operation and its subsequent resolutions thereon, the latest of which was resolution 64/285 of 24 June 2010,

Reaffirming the general principles underlying the financing of United Nations peacekeeping operations, as stated in its resolutions 1874 (S-IV) of 27 June 1963, 3101 (XXVIII) of 11 December 1973 and 55/235 of 23 December 2000,

Mindful of the fact that it is essential to provide the Operation with the necessary financial resources to enable it to fulfil its responsibilities under the relevant resolutions of the Security Council,

Noting the hybrid nature of the Operation, and in that regard stressing the importance of ensuring full coordination of efforts between the African Union and the United Nations at the strategic level, unity of command at the operational level and clear delegation of authority and accountability lines,

1. *Requests* the Secretary-General to entrust the Head of Operation with the task of formulating future budget proposals in full accordance with the provisions of General Assembly resolutions 59/296 of 22 June 2005, 60/266 of 30 June 2006, 61/276 of 29 June 2007, 64/269 of 24 June 2010 and 65/289 of 30 June 2011, as well as other relevant resolutions;

2. *Takes note* of the status of contributions to the African Union-United Nations Hybrid Operation in Darfur as at 30 April 2011, including the contributions outstanding in the amount of 262.5 million United States dollars, representing some 4 per cent of the total assessed contributions, notes with concern that only seventy-nine Member States have paid their assessed contributions in full, and urges all other Member States, in particular those in arrears, to ensure payment of their outstanding assessed contributions;

[1] A/65/631 and A/65/740.

[2] A/65/743/Add.13.

3. *Expresses its appreciation* to those Member States which have paid their assessed contributions in full, and urges all other Member States to make every possible effort to ensure payment of their assessed contributions to the Operation in full;

4. *Expresses concern* at the financial situation with regard to peacekeeping activities, in particular as regards the reimbursements to troop contributors that bear additional burdens owing to overdue payments by Member States of their assessments;

5. *Also expresses concern* at the delay experienced by the Secretary-General in deploying and providing adequate resources to some recent peacekeeping missions, in particular those in Africa;

6. *Emphasizes* that all future and existing peacekeeping missions shall be given equal and non-discriminatory treatment in respect of financial and administrative arrangements;

7. *Also emphasizes* that all peacekeeping missions shall be provided with adequate resources for the effective and efficient discharge of their respective mandates;

8. *Requests* the Secretary-General to ensure that proposed peacekeeping budgets are based on the relevant legislative mandates;

9. *Endorses* the conclusions and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions,[2] subject to the provisions of the present resolution, and requests the Secretary-General to ensure their full implementation;

10. *Requests* the Secretary-General to take steps to ensure that all personnel adhere fully to the security procedures in place;

11. *Reaffirms* section XX of resolution 61/276, and encourages the Secretary-General, where feasible, to enhance regional and inter-mission cooperation with a view to achieving greater synergies in the use of the resources of the Organization and the implementation of mandates of the missions, while bearing in mind that individual missions are responsible for the preparation and implementation of their own budgets and for controlling their own assets and logistical operations;

12. *Requests* the Secretary-General to ensure the full implementation of the relevant provisions of its resolutions 59/296, 60/266, 61/276, 64/269 and 65/289;

13. *Also requests* the Secretary-General to take all necessary action to ensure that the Operation is administered with a maximum of efficiency and economy;

14. *Further requests* the Secretary-General to ensure that future budget submissions contain sufficient information, explanation and justification of the proposed resource requirements relating to operational costs in order to allow Member States to take well-informed decisions;

15. *Stresses* the importance of strengthened accountability in the Organization and of ensuring greater accountability of the Secretary-General to Member States, inter alia, for the effective and efficient implementation of legislative mandates on procurement and the related use of financial and human resources, as well as the

provision of necessary information on procurement-related matters to enable Member States to make well-informed decisions;

16. *Requests* the Secretary-General to ensure that all procurement projects for the Organization are in full compliance with relevant resolutions;

17. *Decides* not to abolish the child protection posts, requests the Secretary-General to make every effort to fill them, and also requests the Secretary-General to identify an equivalent number of posts at the same level that have been vacant for more than one year to offset the financial impact of retaining the child protection posts, without affecting operational requirements or mandate implementation, and to report thereon in the context of the performance report;

18. *Notes* that the overall level of appropriation has been adjusted in accordance with the terms of resolution 65/289;

Financial performance report for the period from 1 July 2009 to 30 June 2010

19. *Takes note* of the report of the Secretary-General on the financial performance of the Operation for the period from 1 July 2009 to 30 June 2010;[3]

Budget estimates for the period from 1 July 2011 to 30 June 2012

20. *Decides* to appropriate to the Special Account for the African Union-United Nations Hybrid Operation in Darfur the amount of 1,797,327,600 dollars for the period from 1 July 2011 to 30 June 2012, inclusive of 1,689,305,500 dollars for the maintenance of the Operation, 91,536,100 dollars for the support account for peacekeeping operations and 16,486,000 dollars for the United Nations Logistics Base at Brindisi, Italy;

Financing of the appropriation

21. *Also decides* to apportion among Member States the amount of 149,777,300 dollars for the period from 1 to 31 July 2011, in accordance with the levels updated in General Assembly resolution 64/249 of 24 December 2009, and taking into account the scale of assessments for 2011, as set out in its resolution 64/248 of 24 December 2009;

22. *Further decides* that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be offset against the apportionment among Member States, as provided for in paragraph 21 above, their respective share in the Tax Equalization Fund of 3,137,200 dollars, comprising the estimated staff assessment income of 2,346,816 dollars approved for the Operation, the prorated share of 646,050 dollars of the estimated staff assessment income approved for the support account and the prorated share of 144,334 dollars of the estimated staff assessment income approved for the United Nations Logistics Base;

23. *Decides* to apportion among Member States the amount of 1,647,550,300 dollars for the period from 1 August 2011 to 30 June 2012, at a monthly rate of 149,777,300 dollars, in accordance with the levels updated in resolution 64/249, and taking into account the scale of assessments for 2011 and

[3] A/65/631.

2012, as set out in resolution 64/248, subject to a decision of the Security Council to extend the mandate of the Operation;

24. *Also decides* that, in accordance with the provisions of its resolution 973 (X), there shall be offset against the apportionment among Member States, as provided for in paragraph 23 above, their respective share in the Tax Equalization Fund of 34,509,200 dollars, comprising the estimated staff assessment income of 25,814,984 dollars approved for the Operation, the prorated share of 7,106,550 dollars of the estimated staff assessment income approved for the support account and the prorated share of 1,587,666 dollars of the estimated staff assessment income approved for the United Nations Logistics Base;

25. *Further decides* that, for Member States that have fulfilled their financial obligations to the Operation, there shall be offset against their apportionment, as provided for in paragraph 21 above, their respective share of the unencumbered balance and other income in the total amount of 175,974,100 dollars in respect of the financial period ended 30 June 2010, in accordance with the levels updated in General Assembly resolution 64/249, and taking into account the scale of assessments for 2010, as set out in its resolution 64/248;

26. *Decides* that, for Member States that have not fulfilled their financial obligations to the Operation, there shall be offset against their outstanding obligations their respective share of the unencumbered balance and other income in the total amount of 175,974,100 dollars in respect of the financial period ended 30 June 2010, in accordance with the scheme set out in paragraph 25 above;

27. *Also decides* that the increase of 2,223,700 dollars in the estimated staff assessment income in respect of the financial period ended 30 June 2010 shall be added to the credits from the amount of 175,974,100 dollars referred to in paragraphs 25 and 26 above;

28. *Emphasizes* that no peacekeeping mission shall be financed by borrowing funds from other active peacekeeping missions;

29. *Encourages* the Secretary-General to continue to take additional measures to ensure the safety and security of all personnel participating in the Operation under the auspices of the United Nations, bearing in mind paragraphs 5 and 6 of Security Council resolution 1502 (2003) of 26 August 2003;

30. *Invites* voluntary contributions to the Operation in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedures and practices established by the General Assembly;

31. *Decides* to include in the provisional agenda of its sixty-sixth session the item entitled "Financing of the African Union-United Nations Hybrid Operation in Darfur".